Shire of Boyup Brook

Amendment 21 (Lot 13129 Bridgetown Boyup Brook Road) Schedule of Submissions

No	Organisation	Summary of Submission	Shire Recommendation
		Full copy of submissions is available as an attachment to the Council Report.	
1.	Department of Fire and Emergency Services	The scheme amendment provides an opportune mechanism for the coordination of bushfire risk to ensure that it does not result in the introduction or intensification of development or land use in an area that has or will, on completion, have an extreme BHL and/or BAL-40 or BAL-FZ.	DFES indicated potential bushfire risk. Noted. No modifications recommended.
		A Bushfire Management Plan (BMP) is required to accompany strategic planning proposals, subdivision and development applications in areas above BAL–LOW or areas with a bushfire hazard level above low.	There is the likelihood of bushfire risk due vegetation surrounding the subject site. However, the bushfire construction provisions of the Building Code of Australia do not apply to commercial/industrial buildings (Class 4 to Class 9 buildings). In these instances the applicant has the discretion to utilise any or all of the elements of the Australian Standards (AS 3959) in the construction of the building that they deem appropriate. If necessary, a Bushfire Attack Level assessment can accompany a subdivision or development application to outline criteria to reduce the potential bushfire impact to property and life (i.e. appropriate

			setback between development and vegetation and the provision of water for firefighting purposes).
2.	Department of Water and Environmental	 The Shire is advised to consider the following documents: Development Control Policy 4.1 - Industrial Subdivision 	The DWER indicated the need to comply with relevant guides and policies.
	Regulation	 State Planning Policy No. 4.1 – State Industrial Buffer Guidance Statement 3 - Separation Distances between 	Noted.
		Industrial and Sensitive Land Uses (EPA, 2005)	No modifications recommended.
		The Department supports the following considerations in the amendment on the basis of improved water quality/management outcomes:	<u>Development Control Policy 4.1 - Industrial</u> <u>Subdivision</u>
		 Consideration of the Government Sewerage Policy (Sept 2019): "An effluent disposal system has already been developed at the site. A new system would require an approval in accordance with the Government Sewer Policy." Consideration of <i>State Planning Policy 2.9 – Water Resources</i> 	This policy statement provides guidance on the matters considered by the Commission when determining applications for industrial subdivision throughout the State. These include such matters as the design and shape of industrial lots, road layout, servicing and open space requirements.
		It should be noted that consideration of water resource management should ideally be considered to ensure:	<u>State Planning Policy No. 4.1 – Industrial Interface</u>
		 appropriate surface and groundwater management across the site ensuring an equitable apportion of land across various lots in 	The Western Australian Planning Commission has reviewed the State Planning Policy 4.1 – State Industrial Buffer, and has renamed it 'Industrial Interface' (SPP 4.1).
		regards to allocating land for stormwater management – particularly in situations of subdivision and different landowners	The key purpose of this policy is to ensure appropriate siting and long-term operational certainty for industry and sensitive land uses for the protection of health and amenity for people and the environment. The policy advises that, the allowance of sensitive land uses (e.g. housing) alongside

	industrial areas, should be considered on a case by
	case basis, and supported only if it can be
	demonstrated that industrial impacts can be
	avoided, mitigated or managed.
	In accordance with the SPP4.1, planning decision-
	makers should consider:
	a) Health, amenity and environmental impacts
	arising from proposals
	 b) Existing and proposed future land uses within the impact area and wider context, particularly
	the location of sensitive land uses
	c) Current monitoring and future modelling of any
	cumulative impacts from other industries in the
	industrial area including both point source and
	fugitive emissions
	d) Potential for intensification of industrial land
	uses in the industrial area that may result in
	increased cumulative off-site impacts and/or
	safety risks over time e) cost and benefit of any
	associated mitigation and management
	measures, and whether it is sustainable in
	perpetuity.
	The Shire's scheme states the following objectives
	for the light industry zone:
	• To provide for a range of industrial uses and
	 To provide for a range of industrial uses and service industries generally compatible with
	urban areas, that cannot be located in
	commercial zones.

	• To ensure that where any development adjoins zoned or developed residential properties, the development is suitably set back, screened or otherwise treated so as not to detract from the residential amenity.
	The scheme defines light industry to mean: premises used for an industry where impacts on the amenity of the area in which the premises is located can be mitigated, avoided or managed.
	The Shire's scheme clauses 35 and 36 can be used to ensure industrial development and use is undertaken to protect the amenity of the area and to ensure neighbouring living quarters are protected from factors such as noise, fumes and dust.
	<u>Guidance Statement 3 - Separation Distances</u> <u>between Industrial and Sensitive Land Uses (EPA,</u> <u>2005)</u>
	This Guidance Statement is intended to provide advice on generic separation distances between specific industry and sensitive land uses to avoid or minimise the potential for land use conflict.
	The distances outlined in Appendix 1 are not intended to be absolute separation distances, rather they are a default distance for the purposes of:
	 Identifying the need for specific separation distance or buffer definition studies; and

Providing general guidance on separation distances in the absence of site specific technical studies.
The scheme amendment number 21 was referred to the Environmental Protection Authority where it was deemed that the proposed scheme should not be assessed in accordance with the EP Act and that it is not necessary to provide any advice or recommendations.
Government Sewerage Policy (Sept 2019)
In accordance with the Government Sewerage Policy, the subject site is suitably setback from sensitive areas (e.g. wetlands). Any application for effluent disposal will require assessment by a suitably qualified professional.
<u>Consideration of State Planning Policy 2.9 – Water</u> <u>Resources</u>
Any development is to manage water in accordance with Council Policy (B.04 Building Stormwater Drainage), which states:
Every owner of a building whether on residential, commercial, industrial, special rural or rural zoned land is responsible for ensuring that adequate guttering and down pipes are provided to carry the stormwater from an "average" rain storm, and
dispose of the storm water away from the foundations of all buildings on the property, or

			adjoining properties preferably onto a road way (with approval from the Manager of Works and Services) then flow through the road stormwater/drain water drainage system.
3.	Western Power	Western Power advise that the Shire determine if any future works are likely to impact on Western Power's electricity network.	Western Power recommended assessing the potential impact of development on power infrastructure. Noted. No modifications recommended. Development of the site is not expected to impact on Western Power infrastructure. Overhead power lines run through the neighbouring property to the south and connect to the subject site.
4.	Department of Health	 <u>Wastewater Disposal</u> In relation to the management of wastewater, the DOH has no objection to this proposal subject to the following: a. All developments will require an application for an onsite wastewater treatment and disposal system to be submitted to Local Government Health Services that may be forwarded to the DOH; b. Wash down bays or wastewater systems that require an oil separator require a formal application to be submitted to the Local Government prior to the DOH assessment and are required to meet with the DOH water quality criteria Guidelines; c. All developments should submit a specific site and soil evaluation (SSE) report, to be undertaken by a qualified 	The Department of Health recommended compliance with environmental guides to ensure the site is not contaminated, as a result of industrial development. Noted. No modifications recommended. Applications involving effluent and waste disposal are assessed by the Shire's Environmental Health Officer and in accordance with relevant regulatory standards.

		 consultant that is conducted during the wettest seasonal time of the year only (July/August) as per AS/NZS 1547:2012 requirements; d. Ensure the volumes of the wastewater treatment system and disposal of effluent are designed and sized on the current health sewage legislation and SSE report permeability findings; e. Meet Government Sewage Policy requirements including the minimum 100 metre setbacks from natural water bodies, creeks, streams etc; f. Detailed scaled plans of proposed building envelopes, land application area/s and exclusion zones for each proposal. 	
5.	MAIN Roads WA	I refer to your email below and advise that Main Roads has no objections to proposed amendment No 21 and 22. Future development proposals for the properties may warrant upgrading or improvements to access arrangements to the main road depending on proposed traffic demands.	 Main Roads WA indicated that access to the site may need upgrading, depending of future use of the site. Noted. No modifications recommended. In accordance with the Shire's scheme clause 36: 36 NUISANCE No land, building or appliance shall be usedin such a manner as, in the opinion of the Council, will create, or be a nuisance to, any inhabitant or to traffic or persons using roads in the vicinity.
6.	Water Corporation	Currently the lot is serviced under a Service by Agreement contract with the Water Corporation. If this is to be further developed in the future cooperation between the Water Corporation and the developer would need to take place.	The Water Corporation indicated that water infrastructure may need upgrading. Noted.

		Any Future subdivision of the site will not be able to connect under a Service by Agreement and no additional services will be granted for the site, a water main extension will be required. A large part of that lot cannot be supplied water at above the minimum required pressure which we aim to be 15m to achieve the 13m for country urban areas. We would require a concept plan for the lot to be able to adequately plan and determine how many future lots within it can be serviced. The lower half of the development would fall into the zone that would be below the minimum pressure. The lot connection would have to be upgraded from 25mm depending on the number of	No modifications recommended. Should the developer require additional water capacity, the Water Corporation can be be contacted, to determine the type of upgrade necessary (e.g. pipe design and provision of additional water storage and pumps).
		To be able to service the entire lot including the section at a higher ground level, a local booster pump station or a high-level tank at the Rusmore tank site would be required in order to achieve satisfactory pressure head, so this would be a development cost that must be considered.	
		If this lot is going to remain undeveloped with just a change of use, the proponent will need to contact the Water Corporation so determine whether the existing service meets their needs or whether an upgrade will be required at their cost.	
7.	Department of Biodiversity Conservation and Attractions	<u>Biodiversity values</u> Lot 13129 contains remnant vegetation along the northern boundary, and within the eastern portion of the lot. The threatened flora species <i>Caladenia dorrenii</i> (T) and <i>Caladenia</i> <i>perangusta</i> (P2) are known to be located in the adjacent crown	The DBCA recommended that the proposed light industrial zone be limited to the existing cleared portion of Lot 13129, and should the scheme amendment and subsequent development result in impacts upon the native bushland, flora and fauna surveys should be undertaken.

reserve 16199, in very similar habitat, within 100 metres and 150 metres respectively of the Lot 13129 boundary.	Noted.
Lot 13129 may contain habitat suitable for black cockatoos. Black	No modifications recommended.
cockatoos are listed as threatened species under <i>Biodiversity</i> <i>Conservation Act 2016</i> (BC Act) and the <i>Environment Protection</i> <i>and Biodiversity Conservation Act 1999</i> .	In accordance with the Shire's scheme clauses and objectives of the light industry zone, the amenity (vegetation) of the area is to be protected.
<u>Comments</u> The application did not provide any detailed flora, vegetation and fauna information for the Lot 13129 bushland areas. Due to the presence of suitable habitat there is a high potential that threatened flora and fauna species occur within Lot 13129.	
DBCA recommends that the proposed light industrial zone be limited to the existing cleared portion of Lot 13129.	
If the scheme amendment and subsequent development will result in impacts upon the native bushland DBCA recommends that flora and fauna surveys should be undertaken in accordance with the EPA's "Technical Guide – Flora and Vegetation Surveys for Environmental Impact Assessment (2016)" and "Technical Guidance – Terrestrial Vertebrate Fauna Surveys for Environmental Impact Assessment" (2020).	
Depending on the findings of the flora and fauna surveys, bushfire protection measures that may impact upon threatened flora or fauna habitat may also need to be reviewed and protection measures for the native vegetation identified, including recognition in the zoning scheme text.	
It is recommended the scheme ensure any light industrial land use, and development within the cleared portion of Lot 13129,	

		 incorporates suitable drainage control measures to mitigate impact from potential drainage of polluted water or effluent into the adjacent remnant vegetation. It is recommended that flora and fauna surveys referred to above be undertaken to inform any decision by council that could lead to degradation of the natural bushland on Lot 13129. 	
8.	G Calley 81 Rusmore Rd	Access Object to Rusmore Road (high amenity access route) being used for access associated with industrial activity.	Access Note concern relating to use of Rusmore Rd. The subject site has direct access to the Bridgetown Boyup Brook Rd, meaning the use of Rumore Road is expected to be minimal.
		Future Rural Residential Concerned about potential impact of proposed industrial use, to Rural Residential scheme designated potential at 81 Rusmore Road.	Future Rural ResidentialNote concern about potential impact of proposedindustrial use, to Rural Residential schemedesignated potential at 81 Rusmore Road.The future use of the neighbouring 81 Rusmore Rdfor rural residential can co-exist with light industrialactivity. The proposed scheme amendment does notimpose any limitations on neighbouring propertyuse or development. The industrial activity isrequired to comply with scheme and otherlegislative standards (e.g. Environmental ProtectionAct), to mitigate external impacts (e.g. noise).
		Industrial Building Envelope Should the proposal go-ahead, recommend limiting development to the cleared and flattened area.	Industrial Building Envelope Note recommendation to limit development to cleared and flattened areas.

	ce development, is degraded, Council may ne land owner to undertake such measures litate the land to a satisfactory standard otect it from further degradation
Concerned about potential environmental impact. Concerned about loss of amenity (e.g. visual pollution) due to industrial development and need to clear vegetation to reduce bushfire hazard. Concern about potential pollution (air, noise and soil) to surrounds. Recommend no clearing of vegetation.Note con impact o substanti lifestyle.Works as assessme accordan 	otect it from further degradation. nent and Amenity cern relating to potential to detrimentally n the amenity of the area, which includes al areas of native vegetation and rural sociated with an industrial activity requires ent (development application) in ce with the Shire's scheme provisions, e specific to addressing: The appearance and height of development afe access

The Shire's scheme recognises the potential for impact from industry and therefore specifically includes the following objectives and clauses to ensure the amenity and lifestyle enjoyed by residents is protected:
Light Industry Objectives • To provide for a range of industrial uses and service industries generally compatible with urban areas, that cannot be located in commercial zones. • To ensure that where any development adjoins zoned or developed residential properties, the development is suitably set back, screened or otherwise treated so as not to detract from the residential amenity.
35 PROTECTION OF AMENITY No building shall be so constructed, finished or left unfinished that its external appearance would, in the opinion of the Council, detract from the visual amenity of the locality or have the potential to depreciate the value of adjoining property. All land and buildings shall be used and maintained as to preserve the local amenity to the satisfaction of the Council.
36 NUISANCE No land, building or appliance shall be used in such a manner as to permit the escape therefrom of smoke, dust, fumes, odour, noise, vibration or waste products in such quantity or extent, or in such a manner as, in the opinion of the Council, will create,

or be a nuisance to, any inhabitant or to traffic or
persons using roads in the vicinity.
37 LANDSCAPING
Landscaping shall be undertaken and maintained to
Council's satisfaction for all development unless, in
the opinion of the Council, such landscaping is
considered unnecessary. Such landscaping shall
generally be located in such positions on a site or
sites so as to enhance the appearance of any development or screen from view any parking area,
open storage area, drying areas and any other space
which, by virtue of its use, is likely to detract from
the visual amenity of the surrounding area.
39 MAXIMUM BUILDING HEIGHT
No site shall be developed or building constructed to
contain more than two storeys or exceed 10 metres
in height measured to the highest proportion of the
building from mean natural ground level, or such
other ground level, as may be determined by Council.
43 REMNANT VEGETATION
Where, in the opinion of Council, and with the advice
of the Department responsible for agriculture, land,
the subject of an application to subdivide or
commence development, is degraded, Council may
require the land owner to undertake such measures to rehabilitate the land to a satisfactory standard
and to protect it from further degradation.
In accordance with the scheme objectives for the
light industry zone and scheme clauses, at the

		 development stage, the developer and assessing officer is to ensure that: Stormwater is appropriately managed Vegetation is protected and if necessary redeveloped to protect amenity Access is appropriately managed to ensure safety Buildings designed and located to protect amenity and to mitigate offsite impacts Land use operations undertaken to mitigate offsite impacts No modifications recommended.
F Murray 1 Cleland St Mt Claremont WA 6010	Amenity I have real concerns that the proposed rezoning will have a significant impact on the amenity, use and value of our farm given its proximity to Lot 13129 and the fact that the only accessway to our farm is past Lot 13129, along Rusmore Road.	AmenityNote concern about potential amenity impact.As discussed above, the Shire's scheme enforcesobjectives and provisions to ensure the amenity ofan area is protected and maintained. This includesthe protection of vegetation, suitable access,building design, mitigation of potential impacts andrehabilitation.
	Future Use It also has the potential to inhibit what we might seek to do with our property in the future. For example, if we seek to sub-divide to rural residential, we will be restricted by the requirement to have minimum distances between any residence (ie sensitive use area) and certain light industrial uses.	Future UseNote concern regarding future capability of rural residential development (81 Rusmore Rd).The future use of the neighbouring 81 Rusmore Rd for rural residential can co-exist with neighbouring light industrial activity. This is the case for other areas within the Boyup townsite, where light

	 industry and residential development co-exist without imposing limitations on residential development. The proposed scheme amendment does not impose any limitations on neighbouring property use or development. Any future industrial activity is required to comply with scheme and other legislative standards to ensure neighbouring land uses are not impacted (e.g. Environmental Protection Act - noise).
Light industry impacts 'Light industrial' use is extremely broad and by its very nature poses a real risk of creating significant noise, air, light, visual and ecological pollutants which are difficult to buffer or mitigate against.	Light industry impacts Note concerns relating to potential impact from light industrial activities, such as noise and dust. In accordance with the Shire's scheme and other legislative documents (Environmental Protection Act), industrial activities are not to cause nuisance to neighbouring land uses. The Shire's scheme clause 36 states: 36 NUISANCE No land, building or appliance shall be used in such a manner as to permit the escape therefrom of smoke, dust, fumes, odour, noise, vibration or waste products in such quantity or extent, or in such a manner as, in the opinion of the Council, will create, or be a nuisance to, any inhabitant or to traffic or persons using roads in the vicinity.

Vegetation	Vegetation
At the eastern end of the Lot there is a large triangle shaped area	Note concern relating to the protection of native
of bush that abuts fully onto a long stretch of Rusmore Road. It is	vegetation.
in very good condition, aside from some tagasaste that needs	
removal. There are large eucalypts and numerous, diverse	The subject site has a substantially cleared and
wildflowers and shrubs (I have recent photos, if required). The	levelled area suitable for development. In
understory is significant, contrary to the indication in the Scheme	accordance with the Shire's scheme provision 43,
Amendment Report which describes there being 'little to no	Council can ensure vegetation is protected and that
understory'. However, I note the Report accurately describes the	further rehabilitation is undertaken where necessary
remnant bush to be in 'good to excellent condition'. I also note	to provide screening and general amenity
that this area of bush contains rare orchids, although this was not	enhancement. The Shire's scheme clause 43 states:
mentioned in the Scheme Amendment Report.	
	43 REMNANT VEGETATION
In the Scheme Amendment Report this remnant bush is referred	Where, in the opinion of Council, and with the advice
to as a 'buffer' from the main cleared area that was used for the	of the Department responsible for agriculture, land,
saleyards. However, this bush is included in the proposed area for	the subject of an application to subdivide or
rezoning, so there is no apparent safeguard against it being	commence development, is degraded, Council may
cleared for development of light industry in the future. Clearing	require the land owner to undertake such measures
would mean the industrial area could run immediately next to	to rehabilitate the land to a satisfactory standard
Rusmore Road for a significant distance and there would then be no visual buffer at all.	and to protect it from further degradation.
Further, even if the bush is not cleared, fire mitigation	
requirements for bush adjoining a light industrial area, as	
discussed in the Report, are likely to necessitate increased	
burning of this area to bring the fire risk level to an appropriately	
low level.	
As such, there is a need to protect this area of bush rather than	
include it in a rezoning plan that places it at risk of clearing or	
burning for fire mitigation. To protect it, it would be more	
suitably merged with the bush it borders to the east and north	
and zoned 'Public Purposes – Water and Parkland'. Presumably,	
given the fact that Lot 13129 is currently zoned both 'Rural' and	
'Public Purposes – Water and Parkland', it is an option for the	

'Public Purposes – Water and Parkland'. The Scheme Amendment Report also describes other vegetation that provides a 'visual buffer' to Lot 13129, particularly around the cleared saleyard area itself. Some of this vegetation, particularly to the west, falls within the boundaries of Lot 13129 and again, there is a risk of this being cleared in the future if it is captured within the 'Light industrial' rezoning. It is currently in excellent condition with numerous large healthy banksias and several young banksias coming up, amongst other native species. Again, this bush requires protection rather than to be placed at	
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Again, this bush requires protection rather than to be placed at	
Parkland'.	
Currently, the visual buffer from vegetation between Rusmore	
would be elearly visible along this section of Rashfore Road.	
The proximity of light industry to our front gate will also reduce	
the privacy and security we currently enjoy. Rusmore Road is	
used very little at present, however, light industry either within	
the full extent of Lot 13129, or contained within the currently	
cleared saleyard area, will inevitably bring more traffic along	
Rusmore Road, and significantly impact on our privacy and	
	the privacy and security we currently enjoy. Rusmore Road is used very little at present, however, light industry either within the full extent of Lot 13129, or contained within the currently cleared saleyard area, will inevitably bring more traffic along

Building Design	Building Design
I note that the previous uses of the saleyard area have had	Not concern relating to potential amenity impact
minimal impact, principally due to infrequent use, the nature of	from industrial buildings located adjacent to the
the use and being low and visually unobtrusive. 'Light industrial'	entrance to the Boyup townsite.
use, by its very nature, will have a much greater impact. There is	
scope for the introduction of large sheds and other constructions	In accordance with the Shire's scheme provisions 35
designed purely for function and not aesthetics, which are not	and 39, Council can ensure future development is
easily shrouded by vegetation.	appropriately designed so as not to detract from the
	visual amenity of the locality. This may include
Not only will these be visible from Rusmore Road but will also be	limiting height, incorporating setbacks and use of
prominent on entry and exit from the town along the Boyup-	colours that blend to the surrounds. See scheme
Bridgetown Road. It would detract from the beauty of this side of	provisions 35 and 39 below:
the town, which currently boasts attractive bushland on both	
sides of the road. I consider that having light industrial zones on	35 PROTECTION OF AMENITY
the two most used entrances to town will markedly detract from	No building shall be so constructed, finished or left
its attractiveness and appeal to visitors and every effort should be	
made to contain industrial uses to the current location, at just	opinion of the Council, detract from the visual
one entry point to town.	amenity of the locality or have the potential to
	depreciate the value of adjoining property. All land
	and buildings shall be used and maintained as to
	preserve the local amenity to the satisfaction of the
	Council.
	39 MAXIMUM BUILDING HEIGHT
	No site shall be developed or building constructed to
	contain more than two storeys or exceed 10 metres
	in height measured to the highest proportion of the
	building from mean natural ground level, or such
	other ground level, as may be determined by Council.

	Noise	Noise
	The noise levels permitted to be received by premises are	Note concern relating to potential noise impact.
	described in Table 1 of the Environmental Protection (Noise)	
	Regulations 1997. These indicate that for 24 hours a day, noise	Industrial activity is to operate to comply with
	between 60 and 80 decibels is permitted to be received by any	assigned noise levels, as stipulated by the
	premises that are not categorised as a highly sensitive area. It is	Environmental Protection (Noise) Regulations 1997.
	not clear whether adjoining bush and walking trails are 'premises	The levels are set to ensure sensitive uses (housing)
	not categorised as a highly sensitive area' and therefore it is not	are not impacted.
	clear whether these regulations can be relied on to restrict the noise levels from the light industrial area and thus manage the	
	impact of noise pollution on the surrounding area.	
	When building our new house on the farm, we contemplated the	
	serenity of the surrounding area and we are therefore very	
	concerned about the possible impact from the noise of nearby	
	industrial uses.	
	The impacts of light industry will inevitably change over time	
	depending on the nature of the use. These impacts will require	
	monitoring to ensure that they do not reach unacceptable levels.	
	Inevitably this monitoring will fall to the people who use the	
	surrounding area and who are impacted, including me and my	
	family. It will also fall to us to convince the Council, or perhaps	
	the EPA, that the impact needs to be addressed, which may be	
	difficult and time consuming.	

Can The Impacts Be Appropriately Managed?	Can The Impacts Be Appropriately Managed?
The CEO has advised that if Lot 13129 is rezoned 'light industrial',	Note concern that there is nothing in the Scheme
he would expect the Council's position to be that:	Amendment Report that confirms that only the
 Only the currently cleared area would be used by light 	cleared area will be utilised for light industry and
industry and possibly only that part of the cleared area that was used for the saleyards	that the bush will remain untouched.
 No bush would be cleared to increase the area available for light industrial use 	Local planning schemes usually work on the premise that all development requires approval. The scheme
• The BAL fire rating would be met by ensuring a buffer around the area to be used for light industry, which would be taken from the existing cleared area, so there would be no need to clear any bush to meet the BAL	then lists a number of exemptions from this requirement. In accordance with the Shire's scheme, industrial development is not exempt from development approval, meaning at the development
rating	stage, an application is to be submitted to the Shire
• An emergency exit onto Rusmore Rd would be needed so the current crossover from the cleared area onto	for consideration in accordance with the scheme.
Rusmore Rd would need to be retained and could not be planted with vegetation to create a visual buffer when travelling along Rusmore Rd	In considering an industrial development proposal, there are standards in the scheme to allow Council to enforce the preferred location of development and including the protection of vegetation (e.g.
I note that there is nothing in the Scheme Amendment Report that confirms that only the cleared area will be utilised for light	Provisions '35 Protection of Amenity' and '43 Remnant Vegetation').
industry and that the bush will remain untouched.	The term 'orderly and proper planning' is one that is
I also note that even if the current Council's position is as stated above, there is nothing to stop a future Council from overriding this and allowing industrial use beyond the currently cleared area.	used often by town planners as a test to determine whether approval of an application should be given. The term takes on different meanings depending upon the factual scenario at hand. In broad terms, it
Further, I note that the Local Planning Scheme No 2 includes clauses that are designed to manage impacts caused by the different uses of land, such as clauses 35 and 36. These say:	requires the consideration of whether an application is consistent with the objectives that are set out in the local planning scheme, and any relevant policy, for the area in question.
35 PROTECTION OF AMENITY	

No building shall be so constructed, finished or left unfinished that its external appearance would, in the opinion of the Council, detract from the visual amenity of the locality or have the potential to depreciate the value of adjoining property. All land and buildings shall be used and maintained as to preserve the local amenity to the satisfaction of the Council. 36 NUISANCE No land, building or appliance shall be used in such a manner as to permit the escape therefrom of smoke, dust, fumes, odour, noise, vibration or waste products in such quantity or extent, or in such a manner as, in the opinion of the Council, will create, or be a nuisance to, any inhabitant or to traffic or persons using roads in the vicinity. However, I note that these are only applicable if 'in the opinion of Council' there is an issue. If my opinion of an impact is different from that of the Council, there appears to be nothing I can do. This leaves me and other people impacted by the rezoning with little or no protection if Lot 13129 is rezoned light industrial and the uses it is put to have an impact that we can't avoid or mitigate ourselves. This means that as it presently stands, there is nothing to ensure protection of the bush, or the avoidance or mitigation of the various impacts to me and other members of the community, if	In accordance with the Shire's scheme, the objectives of the Light Industry zone require the protection of the amenity of an area, which may include the protection of vegetation. The objectives of the light industry zone include: • To provide for a range of industrial uses and service industries generally compatible with urban areas, that cannot be located in commercial zones. • To ensure that where any development adjoins zoned or developed residential properties, the development is suitably set back, screened or otherwise treated so as not to detract from the residential <u>amenity</u> . 'Amenity' is defined in the Model Scheme Text, as: " all those factors which combine to form the character of an area and include the present and likely future amenity;" Therefore, one of the considerations that must be made at the development stage, is whether the amenity of a locality will be adversely affected. Based on the scheme objectives for the light industry zone, it is expected that development will occur in existing cleared areas and that vegetation
protection of the bush, or the avoidance or mitigation of the	industry zone, it is expected that development will
As such, I do not consider that the impacts can be appropriately managed, and I object to the rezoning proposal.	

Summary Of Reasons For Objection To Proposal	Summary Of Reasons For Objection To Proposal
In summary, I object to the rezoning proposal because:	Note reasons for objection.
 There is no proper justification for seeking new land to be zoned light industrial and the justification provided by the Shire that the rezoning will assist in creating regional wealth, has not been substantiated in any way. The reason for the rezoning proposal appears to be to provide a financial gain to the Shire that does not take account of important State Planning Strategy Principles related to the environment and community. Every effort should be made to keep light industrial uses together in one location by encouraging development of land that is already zoned 'light industrial', Every effort should be made to avoid spreading inevitably unsightly light industry into another, separate location, especially at a major entry/exit point for the town that is currently attractive. There is nothing to ensure that only the currently cleared area of Lot 13129 will be utilised for light industry. There are no safeguards against clearing of the bush within Lot 13129 and thus no protection for large established trees, wildflowers and rare orchids located there. 	 Note reasons for objection. In June 2022, Council resolved to initiate the Scheme Amendment No.21 and agreed to the following reasons: The amendment would have minimal impact on land in the scheme area that is not the subject of the amendment; and The amendment does not result in any significant environmental, social, economic or governance impacts on land in the scheme area. Regulation 53 of the <i>Planning</i> and <i>Development Regulations 2015</i> states: (1) After passing a resolution under regulation 50(3) the local government must provide the advertised amendment to the local planning scheme to the Commission together with the following — a) a schedule of submissions made on the amendment;
 There are no requirements on Council to address impacts which may be caused by light industrial use (such as noise, air or visual pollution) unless in Council's opinion, they need to be addressed – thus, there are no safeguards against potential future impacts. The proximity of our farm to land that is <i>zoned</i> light industrial (whether used for light industry or not) will have a material impact on the value of our property. 	 the amendment; b) the response of the local government in respect of the submissions; c) particulars of each modification to the amendment proposed by the local government in response to the submissions; d) a copy of the resolution passed under regulation 50(3)

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	 The proximity of our farm to land being used for light industry will have a material impact on the value of our property. The proximity of our farm to land being used for light industry may, depending on the type of light industry, inhibit what we might seek to do with our property in the future, including any sub-division to rural residential, due to minimum distance requirements between certain light industrial uses and residences. The use of Lot 13129 for light industry will impact on the amenity and use of our sole accessway along Rusmore Rd and other members of the community will also be impacted by increased traffic on this road and by air, noise and visual pollution from the light industrial area. Our privacy and security will also be impacted by increased traffic on Rusmore Rd. It appears that noise levels permitted to be received in the surrounding public area of bush may be continuous for 24 hours a day and at a level similar to traffic on a average city street, which will have a significant impact on the amenity and enjoyment of the surrounding area for the community and visitors – having light industry adjoining the bush where people walk and look at wildflowers will make it far less inviting. A visual buffer is not possible across the accessway from the proposed rezoned area onto Rusmore Rd. The astru and mit to the need for a fire emergency exit, which means the light industrial area will always be visible from this section of Rusmore Rd. The out and wit to the mane Reidentome Reidentome Reidentome Reidentome Reidentome Reidentome Reidentome Reidentome Reidentome Rd. The use of used with to two places the Rusmore Rd. The use of used and the fare sumplement Reidentome Reid
	 The entry and exit to town along the Boyup-Bridgetown road will be less attractive because of the increased use

	of the accessway to the light industrial area and the likelihood that the site will be unsightly because of the nature of light industrial uses. If we or other members of the community are impacted by the light industry we will have no recourse other than to report it to Council and hope that Council are persuaded to address it.	

Rezone Bush To Public Purposes –Water And Parkland Although I object to the rezoning proposal, if Council decides that it is appropriate to at least use the cleared area of Lot 13129 for light industry, I reiterate that the remnant bush should be protected by seeking to rezone all areas of bush within Lot 13129 to be 'Public purposes - Water and Parkland'.	Rezone Bush To Public Purposes –Water And Parkland Note the request for the remnant bush to be protected by seeking to rezone all areas of bush within Lot 13129 to be 'Public purposes - Water and Parkland'. The protection of vegetation can be adequately managed in accordance with the objectives of the light industry zone and the provisions of the scheme. A zone classification (light industry) and a reserve classification (environmental conservation), over the one lot is considered excessive and unnecessary. One of the considerations that must be made at the development stage of light industry, is whether the amenity of the locality will be adversely affected. Clearing of vegetation is expected to impact on the amenity of the area. Based on this analysis, at the development stage, it is expected that development will occur in existing cleared areas and that vegetation will be protected.
Conditions If Rezoning Is To Be Approved Although I object to the rezoning proposal, if Council decides that it is appropriate that the whole of Lot 13129 be rezoned for light industry, I request that the rezoning approval be subject to the following conditions. These are designed to address some of the concerns raised in my objection. I note, however, that it is impossible to address all my concerns through the imposition of	 Conditions If Rezoning Is To Be Approved Note request that should the rezoning be approved, the rezoning approval should be subject to the following conditions: Any approval for rezoning of Lot 13129 to Light Industrial, should be subject to the current extent of the bush being left untouched

conditions. Therefore, I maintain that the most appropriate outcome is that the proposal should not be approved 1. Protection of remnant bush. I have been advised by the CEO that it is not the intention of the present Council to touch the remnant bush on Lot 13129, which takes up a significant part of the Lot area. However, to safeguard against any future attempts to remove this bush and to protect it for future generations, I request that any approval for rezoning of Lot 13129 to Light Industrial, should be subject to the current extent of the bush being left untouched and any buffer zone required for fire mitigation or to meet other requirements for the particular use, be taken from the existing cleared area. Please see annexed to this submission, Map A-Bush to be protected for demarcation of bush to be left untouched. 2. Improved visual buffer The current bush provides some sparse visual buffer from potential future light industrial uses, but it is deficient. I request that to ensure this buffer is sufficient in the future, suitable local, dense shrubs and trees be planted along the boundary of Lot 13129 where it meets Rusmore Rd.Planting should be done in the first autumn following approval, so the vegetation has maximum time to establish and provide the necessary visual buffer in the future.I do not consider it appropriate, as suggested in a map provided to me by the Shire's Planning Officer, that vegetation and trees on our property should be relied on as part of any visual buffer from the light industrial area.	 protected. Development applications are advertised. 1. Protection of Native Vegetation The scheme requires the protection of the amenity of the area. The subject Lot has a large cleared area, suitable for future development. The clearing of substantial areas of vegetation to accommodate development is not considered necessary. 2. Improved Visual Buffer The Shire has adopted a policy (P.01), the purpose of which is to ensure the appearance of commercial and industrial zones is improved or maintained to a
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Further, I note that there is no requirement on Council to enhance this visual buffer in the future, unless in its opinion it is necessary.	The subject site has direct access to the Bridgetown Boyup Brook Rd, meaning the use of Rumore Road is expected to be minimal.
Therefore, I submit that any approval for rezoning of Lot 13129 to Light Industrial, be subject to the requirement that the Shire plant additional native vegetation suitable for providing a visual buffer between Rusmore Rd and Lot 13129, in the first autumn following approval.	4. Potential future uses – requirement to advertise The Shire's scheme and policies have been established to allow industrial activities to occur on industrial zoned properties, subject to standards, which ultimately must ensure that the amenity of the area is not compromised.
Please see annexed to this submission, Map B–Additional vegetation for the area where additional vegetation should be planted to achieve a better visual barrier between Rusmore Rd and Lot 13129.	The Shire Council assesses development applications to ensure compliance with their endorsed scheme and policy. In accordance with the Shire's scheme, industrial development do-not require advertising.
3. Protection of quiet amenity of Rusmore Rd As the sole accessway to our property and as a quiet road bordered by bush or rural land which is enjoyed by many people	No modifications recommended.

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	for wildflower viewing, walking, exercise, and general outdoor	
	pursuits, I submit that the quiet amenity of this road should be	
	protected. The amenity would be significantly affected if vehicle	
	traffic increased due to access being permitted along Rusmore	
	Rd, over the cross-over and down the embankment to the cleared	
	area of Lot 13129. Thus, I submit that any approval for rezoning	
	of Lot 13129 to Light Industrial, be subject to the addition of road	
	signage in two places:	
	 at the entry of Rusmore Rd from Terry Road, indicating 	
	'No access to Old Saleyards Light Industrial area'	
	 at the crossover from the Light Industrial area onto 	
	Rusmore Rd, indicating 'No access to Terry Road –	
	Emergency use only'. This would allow an emergency exit	
	in the event of fire, which is notably important, while	
	discouraging regular use of this as an accessway to and	
	from the Light Industrial area.	
	Please see annexed to this submission, Map C –Signage for	
	Rusmore Rd showing proposed location of these two signs.	
	4. Potential future uses – requirement to advertise	
	In the Shire of Boyup Brook Local Planning Scheme No.2, the	
	Table 3 Zoning Table indicates the uses to which land zoned 'Light	
	Industry' may be put and whether such uses are permitted	
	without a need to advertise (categorised "P" in the table),	
	permitted without the need to advertise at the discretion of the	
	Council (categorised "D" in the table) or must be advertised	
	(categorised "A" in the table).	
	Should Lot 13129 be rezoned to Light Industrial, it is submitted	
	that the potential future uses listed below should have to be	
	advertised despite being categorised "P" or "D" in the zoning	

table ie they should effectively be categorised "A" when it comes			
to proposed uses for this Lot. This is based on:			
 the definitions of these uses as noted in the Local 			
Planning Scheme No.2, set out below, which indicate that			
they are likely to have an impact on the surrounding area			
and the	amenity of o	our property and our sole accessway	
along Ru	ismore Road	1.	
 the mini 	mum distan	ces required as a buffer between	
		t Industrial uses and a sensitive land	
	-	rent residence or any future residence	
		either of our lots (800 or 202).	
The land uses of	concern. th	eir current categorisation in the	
zoning table and		-	
Use	Category	Definition	
Industry	D	industry means premises used for	
		the manufacturing, dismantling,	
		processing, assembly, treating,	
		testing, servicing, maintenance and	
		repairing of goods, products,	
		articles, materials or substances	
		and includes facilities on the	
		premises for any of the following	
		purposes –	
		a) the storage of goods;	
		b) the work of administration or	
		accounting	
Industry –	Р	<i>industry – light</i> means premises	
Light		used for an industry where impacts	
LIGIIL		used for an industry where impacts	
Light		on the amenity of the area in	
Light			

1	Industry –	D	<i>industry – rural</i> means premises
	Rural	D	used for industry that -
	Nurai		(a) supports and/or is associated
			with primary production; or
			(b) services plant or equipment
	Induction	D	used in primary production
	Industry –	Р	<i>industry – service means –</i>
	Service		a) an industry – light carried out
			from premises which may have a
			retail shop front and from which
			goods manufactured on the
			premises may be sold; or
			b) premises having a retail shop
			from and used as a depot for
			receiving goods to be serviced
	Telecomm-	D	telecommunications infrastructure
	-unications		means premises used to
	Infrastructure		accommodate the infrastructure
			used by or in connection with a
			telecommunications network
			including any line, equipment,
			apparatus, tower,
			roval for rezoning of Lot 13129 to
	Light Industrial, k	be subject to	o the following uses effectively being
	categorised "A" i	f there is ev	er an application to Council for one
	of these uses on	this Lot. Th	at is, advertising should first be
	required to ensu	re the comr	nunity has input into the decision
	about the particu	ular use:	
	Industry		
	• Industry – Ligh	t	
	• Industry – Rura	l.	
	• Industry – Serv	ice	

	tions Infrast	ucturo		
• Telecommunica	• Telecommunications Infrastructure Further, within the Industrial use category, there are specific uses			
Further within th				
	that require minimum distances as a buffer from sensitive land			
•	uses including residences, as set out in the EPA - Guidance for the			
0	Assessment of Environmental Factors - Separation Distances			
	between Industrial and Sensitive Land Uses - No. 3, Appendix 1.			
Some of these use	Some of these uses cannot be within 300m of a residence and			
thus would not be	e permitted o	n Lot 13129 in any event due to		
the proximity to c	our house and	l other houses in the area, but		
there are some th	at are permit	tted on a 'case by case' basis, or		
permitted within	a closer dista	nce. The following are of particular		
concern to me:				
Use	Minimum	Description		
	buffer			
Abrasive	Case by	metal or other material is		
blasting	case	cleaned or abraded by blasting		
operations		with any abrasive material		
Automotive	200	liquid paint is directed onto		
spray painting		automotive surfaces by airless,		
		compression, electrostatic or		
		other methods		
Chemical	200-300	non-bulk storage of chemicals		
storage				
Fuel burning	200	any boiler(s) capable of		
		consuming 500 kg or more per		
		hour of combustible material,		
		either alone or aggregate, for		
		the supply of steam or in power		
		generation equipment		

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Metal coating	200	site on which spraypainting is
– industrial		conducted inside a spray booth
spray painting		
inside a booth		
Metal finishing	200	other than galvanizing
Motor Body	200	including panel beaters
works		
Waste disposal	Case by	site on which liquid waste from
– industrial	case	other premises is stored,
liquid waste		reprocessed, treated or
		irrigated/discharged
	e rest of the	c proposal must be advertised to community have an opportunity to n by Council.

10.	Ian Calley	Concerned about the impacts of this rezoning at three levels –	Note concern about potential impact of industrial
	icalley@bigpond.com	firstly the long term impact on the amenity of our rural property,	activity on the amenity of the neighbouring rural
		secondly the impact on the town and the environment and thirdly	property (81 Rusmore Rd), the town and the
		the impact of the process itself which we are already finding	environment.
		difficult and which is causing significant distress.	
			Note concern about potential noise and light
		Have concerns that the proposed rezoning will have a significant	pollution.
		impact on the short- and long-term amenity and use of our	
		property, the use and protection of the adjoining bushland and	Note concern about protection of vegetation and
		access road and the amenity of a major entry point to the town.	safe, convenient access to Rusmore Rd.
		Irrespective of any mitigation against the impact of 'Light	
		industrial' use, by its very nature such use will inevitably create	Local planning schemes usually work on the premise
		significant safety, ecological, noise, air, light and visual pollutants	that all development requires approval. The scheme
		 – far more than the uses under the currently zoned 'Rural' or 	then lists a number of exemptions from this
		'Public Purposes – Water and parkland'.	requirement. In accordance with the Shire's scheme,
			industrial development is not exempt from
		Request additional information to assist in providing a more	development approval, meaning at the development
		articulate and informed response.	stage, an application is to be submitted to the Shire
			for consideration in accordance with the scheme.
		The process has not really allowed us to respond to the	
		fundamental issue of whether the re-zoning is required.	In considering an industrial development proposal,
			there are standards in the scheme to allow Council
		We are not clear on the implications of the noise levels allowed	to enforce the preferred location of development
		under Light Industry. The point to which this noise impact is	and including the protection of vegetation (e.g.
		measured is also not clear and if it becomes a constraint in the	Provisions '35 Protection of Amenity' and '43
		future then it will impact on our ability to locate a house on the	Remnant Vegetation').
		farm ie if this area is light industry then we will be prevented	
		from locating a house within a certain distance due to the noise.	The term 'orderly and proper planning' is one that is
		We assume the noise impact from a Light Industry zoning will be	used often by town planners as a test to determine
		measured to the current boundary fence to avoid this future	whether approval of an application should be given.
		issue.	The term takes on different meanings depending
			upon the factual scenario at hand. In broad terms, it
			requires the consideration of whether an application

The level of light pollution allowable under Light Industry is not clear	is consistent with the objectives that are set out in the local planning scheme, and any relevant policy, for the area in question.
The required buffer should be located completely on the proposed Light Industry lot and not rely on trees and plantings on the adjoining site or on the natural bushland as this is not able to be controlled by the Light Industry operator and therefore maintained on an ongoing basis to ensure the buffer achieves the objectives of managing noise, dust, light and any other impacts.	In accordance with the Shire's scheme, the objectives of the Light Industry zone require the protection of the amenity of an area, which may include the protection of vegetation. The objectives of the light industry zone include:
Some uses are particularly impactful such as Abrasive Blasting operations, Metal Finishing, Chemical Storage, Automotive Spray Painting, Motor Body Works, Waste Disposal Fuel Burning etc and we request further definition of Light Industry be attached to the rezoning to specifically exclude these and the more detrimental uses. Local access from Terry Road should be mitigated and avoided.	 To provide for a range of industrial uses and service industries generally compatible with urban areas, that cannot be located in commercial zones. To ensure that where any development adjoins zoned or developed residential properties, the development is suitably set back, screened or otherwise treated so as not to detract from the residential <u>amenity.</u>
Protection of the local flora and fauna is important and we assume all existing natural bush will be retained and protected. We propose an alternative site boundary to the re-zoning to retain existing bushland outside the Light Industry designation – refer attachment 'Screening'. This also allows a bushland	'Amenity' is defined in the Model Scheme Text, as: " all those factors which combine to form the character of an area and include the present and likely future amenity;"
screening edge to maintain the character and ecology of the area that remains in control of Council, together with a denser screening element that is provided by and maintained by the Light Industry operator. This also allows a fence to be located away from the boundary edge and a natural bushland to border Rusmore Road.	Therefore, one of the considerations that must be made at the development stage, is whether the amenity of a locality will be adversely affected. Based on the scheme objectives for the light industry zone, it is expected that development will occur to ensure the amenity of the area is maintained.
In summary, we are not supportive of the re-zoning and would rather see an alternative strategy developed. In the event this	

		rezoning progresses we think there are a number of potential uses that will have a detrimental impact on the amenity of the area and the ongoing liveability and amenity of the farm. We think this will have a material impact on the value of the farm and the range of options available to us in the future. We are happy to discuss in more detail to better understand the Council planning objectives and look forward to discussing.	No modifications recommended.
11.	N Jones	I would just like to say that as the owner/occupier of 49 Lee- Steere Drive, I strongly oppose the re-zoning to light industrial. As others have stated this will impact the quiet enjoyment of the area, de-value properties and have an impact on wildlife and rare flora. With the shortage of housing blocks available, wouldn't it be more beneficial to the Shire and community for Council to investigate if this area could be used for residential or special rural.	Note concerns relating to the proposal to rezone the Lot 13129 to enable industrial activities to occur. The subject property is currently zoned 'Rural', which allows for activities such as 'intensive agriculture' (feedlot), 'commercial vehicle parking', 'garden centre', 'industry rural', 'industry service', 'motor vehicle repair', 'service station', 'telecommunications infrastructure', 'transport depot' and 'warehouse/storage'. These are all commercial type uses, not too dissimilar from

This would be much more in keeping with the area and assist in Boyup Brook's housing shortage.	activities that may be considered in a light industry zone.
 I urge Council to think outside the square and not take the easy option which in the long term would be detrimental to not only property owners but the community as a whole. Please consider if you would like to live next to an industrial area, see the beauty of the landscape destroyed and listen to the noise. This is not why we purchased our property and made a life here. Let's leave the industrial area to one place, it's the sensible thing to do. 	The subject site has substantial setbacks to neighbouring sensitive uses, with vegetation screening surrounding a cleared building envelope. Based on the scheme objectives for the light industry zone, it is expected that industrial development can occur at the subject lot, whilst protecting the current amenity of the area. The objectives of the light industry zone include: • To provide for a range of industrial uses and service industries generally compatible with urban areas, that cannot be located in commercial zones. • To ensure that where any development adjoins zoned or developed residential properties, the development is suitably set back, screened or otherwise treated so as not to detract from the
	residential <u>amenity.</u> No modifications recommended.
	to mouncations recommended.



Annexure to Fiona Murray submission - Scheme Amendment 21 - Maps A, B and C Map A–Bush to be protected

Map B-Additional vegetationPage 14 of 14



Map C – Signage for Rusmore Rd

